The ESA is seeking budget funding to undertake assessments of its sites (refer to Table 1) to determine if contamination has occurred.

## **EPA**

- 28. The EPA is changing landfill and sewage treatment plant licenses to incorporate sampling for PFAS's in the standard monitoring programs to determine if discharges or inflows of PFAS are occurring at the facilities.
- 29. The EPA and the Environment, Planning and Sustainable Development Directorate (EPSSD) have developed a sampling plan that should quantify (occurrence and concentration) of PFAS across the ACT. Sampling will involve existing government water monitoring sites as well as, landfill, industrial, and sewage treatment sites. The sampling program will follow the methods outlined in the NEMP and is expected to begin by November 2018.
- 30. The former Charnwood Fire Station site is being redeveloped as a childcare centre. This site was assessed and found suitable by ACT Health and the EPA for community use including a childcare centre, if suitable mitigation measures are implemented. The building owners have prepared an Operational Environment Management Plan (OEMP) which was endorsed by the EPA on 15 March 2018. A condition of the EPA's endorsement is that prior to occupancy of the site, the lease must be varied to include the approved OEMP and the EPA must receive endorsement from a suitably qualified environmental consultant confirming that the mitigation measures required by the OEMP have been successfully installed.
- 31. In addition, ACT Health approval is conditional on the applicant providing ACT Health with details of where each proposed mitigation barrier will be implemented across the site and an onsite inspection undertaken by Health Protection Service officers following the installation of mitigation measures.
- 32. The former Greenway Fire Station site was readapted as an Ambulance Station about 18 months ago.
- 26. The former Belconnen Fire Station is a Government owned site which is currently not in use and waiting potential redevelopment. Further assessment, in accordance with the EPA Contaminated Sites Environment Protection Policy 2017 and the NEMP, will determine the level of management or remediation required before redevelopment occurs.
- 27. There is groundwater extraction near the Belconnen site which used for car washing. This water is not used for drinking supply or agricultural production. Thus the exposure pathways to humans from potential PFAS contamination of groundwater at this site is a negligible risk.

## **Financial Implications**

33. ESA advise that the indicative cost to conduct assessments, including sampling and analysis of the ACT Fire & Rescue sites listed in Table 1 is approximately \$55,000 per site.

## Consultation

## **Cross Directorate**

Dominic Lane Commissioner, ESA, Mark Brown Chief Officer, ACT Fire & Rescue, Conrad Barr Executive Director HPS ACT Health, Dr Paul Kelly Chief Health Officer, ACT Health, Greg Jones, Worksafe Commissioner, David Clapham Acting Manager, Strategic Policy & Cabinet, CMTEDD and Daniel Walters, Senior Manager, Environment Protection Policy, EPSDD have been consulted in the preparation of this brief.

# External

35. Nil

# **Benefits/Sensitivities**

The United Firefighters Union have recently raised concerns around potential health impacts for firefighters who may have come into contact with PFAS.

# Media Implications

37. The Access Canberra Communications and Media Team have developed speaking points for this matter which has high media interest.

Signatory Name:

Alison Purvis

Phone: 55275

Action Officer:

Narelle Sargent

Phone: 75782

# Priority list of sites for PFAS testing

	Risk Rating	<b>Priority Rating</b>	ACTF&R Comments	CWI Comments
Belconnen ACTF&R and Training Centre	High	1	This was the primary training site for ACTF&R from the mid-1980s through to 2014. AFFF was definitely used on-site.	Assessment works are in progress. Final report expected end October 2017. Funds are available.
Fyshwick Fire & Rescue Station	Medium / High	2	A considerable amount of operational training and vehicle testing was undertaken in the rear yard during the period in which AFFF was used.	CWI recommends an assessment be undertaken
Gungahlin JESC (includes ACTF&R, ACTAS, RFS, SES and ACT Policing)	Medium	3	This station has CAFS units since 2004 which entails ongoing pump testing. CAFS uses Class A foam concentrate, not AFFF.	CWI recommends an assessment be undertaken
Chisholm Fire & Rescue Station	Medium	3	This station has CAFS units since 2004 which entails ongoing pump testing. CAFS uses Class A foam concentrate, not AFFF.	CWI recommends an assessment be undertaken
Ainslie Fire & Rescue Station	Low	4	It is possible that training using AFFF was undertaken at this station but the small available yard means that this is less likely than for other sites.	
Phillip Fire & Rescue Station	Low	4	It is possible that training using AFFF was undertaken at this station but the small available yard means that this is less likely than for other sites.	
Kambah Fire & Rescue Station and Workshops	Low	4	Kambah was used as the ACTF&R workshops for many years and this means that there is the potential for AFFF to have been used as part of pump testing.	
Old Charnwood ACTF&R Site – LDA Site	Low	5		Note: This parcel of land has been officially handed over to the LDA. There may be a risk that the LDA approaches JACS to do additional assessments to confirm levels of PFOS if any.
Greenway Ambulance Station – Former ACTF&R	Low	5		
Forrest Fire & Rescue Station + Flat	Low	5		

# Moroney, Rebecca (Health)

From: Moroney, Rebecca (Health) on behalf of Barr, Conrad (Health)

Sent: Friday, 22 June 2018 3:38 PM
To: Pengilley, Andrew (Health)

Subject: FW: Gordon Ramsay MLA - PFAS contamination in the ACT 19062018

[SEC=UNCLASSIFIED, DLM=Sensitive]

Attachments: Gordon Ramsay MLA - PFAS contamination in the ACT 19062018.docx

Rebecca Moroney | Personal Assistant to Executive Director

Phone: 02 6205 4402 | Email: Rebecca.L.Moroney@act.gov.au

Health Protection Service | Population Health Protection and Prevention | ACT Health | ACT Government

25 Mulley Street, Holder ACT 2611 | health.act.gov.au/hps

From: Hudson, Lyndell (Health)

ent: Tuesday, 19 June 2018 4:37 PM

**To:** Barr, Conrad (Health) <Conrad.Barr@act.gov.au>; Pengilley, Andrew (Health) <Andrew.Pengilley@act.gov.au> **Subject:** RE: Gordon Ramsay MLA - PFAS contamination in the ACT 19062018 [SEC=UNCLASSIFIED, DLM=Sensitive]

Hi Conrad and Andrew

I have added comments to # 14 and #30.

Regards,



Lyndell Hudson | Senior Manager Environment and Radiation Safety Health Protection Service | health.act.gov.au Phone (02) 6205 0956 | Mobile

From: Barr, Conrad (Health)

Sent: Tuesday, 19 June 2018 1:13 PM

To: Pengilley, Andrew (Health) < Andrew.Pengilley@act.gov.au >; Hudson, Lyndell (Health)

Lyndell.Hudson@act.gov.au>

Subject: Gordon Ramsay MLA - PFAS contamination in the ACT 19062018 [SEC=UNCLASSIFIED, DLM=Sensitive]

FYI

Latest draft from Narelle with a few changes. Your input appreciated?

Thanks Conrad



# MINISTERIAL BRIEF

Tracking No.: Click here to enter text.

# **Chief Minister, Treasury and Economic Development Directorate**

То:	Minister for Regulatory Services	Tracking No.: Click here to enter text.
Date:	19 June 2018	
CC:	Minister for Planning and Land Management	
From:	Alison Purvis, Chief Operating Officer	
Subject:	PFAS contamination issues in the ACT	
Critical Date:	22 June 2018	
Critical Reason:	Must be considered prior to Estimates	
Purpose To provide an upda Recommendations That you:	ate on PFAS contamination issues in the ACT.	
1. Note the in	nformation contained in this brief.	
		Noted / Please Discuss
	MLA	//
Minister's Office Fe	eedback	

UNCLASSIFIED

UNCLASSIFIED UNCLASSIFIED Tracking No.: Click here to enter text. Fracking No.:

#### Background

#### **PFAS - Nationally**

- The compounds known as perfluorooctanesulfonic acid (PFOS) and perfluorooctanesulfonate (PFOA) were used to make aqueous film forming foam (AFFF), a component of fire-fighting foams. Collectively these compounds are referred to as per- and polyfluoroalkyl substances (PFAS).
- PFAS are part of a diverse group of man-made chemicals also found in a range of common household products including non-stick cookware, fabric, furniture and food packaging. They are resistant to heat, water, and oil.
- For decades, PFAS were used in AFFF as well as a range of industrial/manufacturing processes.
- PFAS are very stable compounds and do not break down in the environment, that is, they persist in the environment and in human bodies for a long time.
- Australian health authorities, including ACT Health, report that there is no conclusive proof that PFAS causes any specific illnesses in humans, including cancer. There is also no consistent evidence that PFAS causes adverse human health outcomes in pregnant women of their babies.
- Despite the current lack of certainty regarding the adverse effects of PFAS on organisms, the persistent nature of PFAS means a precautionary approach for managing PFAS has been adopted.
- Governments in Australia work to a framework for PFAS management in accordance with the *Intergovernmental Agreement on a National Framework for Responding to PFAS Contamination* (February 2018) and the PFAS National Environment Management Plan (NEMP), adopted by all jurisdictions in March 2018.
- The ACT is a participant on the Heads of Environment Protection Authorities Australia and New Zealand (HEPA) National Chemicals Working Group, which developed the PFAS National Environment Management Plan (NEMP).
- The NEMP details environmental concentrations of PFAS for use in ecological and human health risk assessments, based on a precautionary approach. The NEMP also details methods for site assessments, sampling protocols and analytical determinations.
- 9-10. The NEMP defines the level of PFAS in soil and water that is considered contamination. The NEMP also details methods for site assessments, sampling protocols and analytical determinations.
- 10.11. Issues with PFAS that have been widely reported in other jurisdictions have involved direct contamination of drinking water and/or food supplies.
- 11.12. Such issues are improbable in the ACT because of the remote catchments used for town water supply and the insignificant volume of food production in the ACT.

## PFAS - Jervis Bay Territory

- 12.13. The ACT Government is contracted by the Commonwealth Government to supply certain services to Jervis Bay Territory (JBT), including education, licences, justice services and environmental water testing.
- 13.14. Chief Minister Treasury and Economic Development Directorate (CMTEDD) is briefing the Chief Minister on issues with PFAS in JBT. ACT Health is currently working with NSW EPA to advise the Commonwealth Government on develop community

UNCLASSIFIED

Tracking No.: Click here to enter text. Tracking No.:

Commented [HL(1]: Should make it clear that we will not be providing the advice to the public/JBT but providing advice to DIRD (what they do with the advice is out of our control)

health advice relating to the consumption of marine life in JBT as a result of Defence's ongoing PFAS investigation. A copy of this briefing will be provided to you when complete.

14.15. The ACT Government is unable to progress assessment or remediation at Commonwealth sites because the Commonwealth is not bound by ACT legislation.

#### PFAS in the ACT

- 15-16. AFFF containing PFAS are no longer used in the ACT by ACT firefighting agencies. The phasing out of AFFF concentrate by ACT Fire & Rescue commenced in September 2004. It was completely withdrawn from service in April 2005 and replaced with fluorine-free foam concentrate.
- 16-17. ACT Fire & Rescue still carry nine (9) litre AFFF fire extinguishers on fire fighting vehicles, which are currently being replaced with fluorine-free alternatives.

#### Issues

#### The ACT and PFAS

- 17-18. There are three known PFAS affected sites in the ACT: Canberra Airport which is located on Commonwealth land and the former Charnwood and Belconnen Fire Station sites, located on Territory land.
- 18-19. AFFF was specifically used to suppress flammable liquid fires and was also used in training exercises. There are a number of other facilities in the ACT that are likely to have stored or used AFFF and thus have the potential for PFAS contamination.
- 19.20. In addition, landfills and waste water/sewerage treatment plants are potential sources of PFAS contamination from household, commercial and industrial wastes and discharges.
- 20.21. Potential PFAS contaminated sites in the ACT are listed in Table 1 below.

Table 1: Potential PFAS contaminated sites in the ACT

Facility	Location	PFAS Contamination
Commonwealth		
HMAS Harman	Woods Lane, Jerrabomberra, ACT	Potential
Duntroon Royal Military College	Staff Cadet Avenue, Campbell, ACT	Potential
Canberra Airport	Pialligo Avenue, ACT	Confirmed
Majura Firing range	Malcolm Vale Road, Pialligo, ACT	Potential
Australian Federal Police Majura	1 Tambreet St, Majura, ACT	Potential
Canberra Deep Space Discovery Centre	Discovery Drive, Paddys River, ACT	Potential
ACT Government		
Charnwood fire station (former)	35 Lhotsky St, Charnwood, ACT	Confirmed
Belconnen fire station (former)	41 Rae St, Belconnen, ACT	Confirmed
Greenway fire station (former)	201 Scollay St, Greenway ACT	Potential
Fyshwick fire station	1 Dalby St, Fyshwick ACT	Potential
Gungahlin fire station	Anthony Rolfe Ave, Gungahlin ACT	Potential
Ainslie fire station	36 Wakefield Ave, Ainslie, ACT	Potential
Phillip fire station	Hindmarsh Dr & Botany St, Phillip ACT	Potential
Kambah fire station	500 Sulwood Dr, Kambah ACT	Potential

## UNCLASSIFIEDUNCLASSIFIED

Mugga Lane Resource Recovery Facility	499 Mugga Lane, Jerrabomberra, ACT	Potential
West Belconnen Resource Management Centre	181 Parkwood Rd, MacGregor, ACT	Potential
Rail Depot Kingston	Cunningham Street, Kingston, ACT	Potential

## ACT Fire and Rescue/ACT Emergency Services Agency (ESA)/ACT Health/Worksafe ACT

- 21.22. The ACT ESA have been working hard to ensure equipment is replaced and changed over.
- 22.23. There is no perceived benefit in blood screening for PFAS in ACT firefighters as there are no benchmarks to relate the results to.
- 23-24. The ACT ESA is working with WorkSafe ACT to ensure work health and safety obligations are met.
- 24.25. The ACT ESA has undertaken a risk assessment to prioritise the testing of remaining sites and further testing will be done at the higher priority locations in the near future (need advice on how the sites are to be prioritised and an anticipated date for *near future*)
- 25.26. ESA is seeking budget funding to undertake assessments of its sites (refer to Table 1) to determine if contamination has occurred.
- 26-27. ESA is responsible for its sites and under the polluter pays principle in the Environment Protection Act 1997, has responsibility for remediation of contamination at the Belconnen site.

#### **EPA**

- 27.28. The EPA is changing landfill and sewage treatment plant licenses to incorporate sampling for PFAS's in the standard monitoring programs to determine if discharges or inflows of PFAS are occurring at the facilities.
- 28-29. The EPA and the Environment, Planning and Sustainable Development Directorate have developed a sampling program to characterise potential PFAS sources and movements in the ACT and ensure the ACT meets the requirements of the NEMP. The sampling plan includes existing water monitoring sites and landfill, fuel storage and sewage treatment plant sites This detailed sampling program is expected to begin by November 2018.
- 29.30. The former Charnwood Fire Station has been redeveloped as a childcare center. The infrastructure was removed and validated with the site being found suitable for community use including childcare. The building owners have prepared an Operational Environmental Management Plan (OEMP) which was endorsed by the EPA on 15 March 2018. Prior to occupancy of the site, the lease must be varied to include the approved OEMP and the EPA receive endorsement from a suitably qualified environmental consultant confirming that the mitigation measures required by the OEMP have been successfully installed.
- 26. The former Belconnen Fire Station and Greenway Fire Station sites are Government sites which are currently not in use and waiting potential redevelopment. Further assessment, in accordance with the EPA Contaminated Sites Environment Protection Policy 2017, will determine the level of management or remediation required before

Commented [BC(2]: Has it been redeveloped, or is being redevoped?

Commented [HL(3]: Only with mitigation strategies to reduce exposure pathways, to vulnerable population, of PFAS

I still think the current wording is misleading

Commented [HL(4]: EH are not aware that the mitigation strategies have been installed. As part of our approval we need to do an inspection and this has not occurred or been requested.

#### UNCLASSIFIEDUNCLASSIFIED

redevelopment occurs. There is groundwater extraction near the Belconnen site which used for car washing. This water is not used for drinking supply or agricultural production. Thus the exposure pathways to humans from potential PFAS contamination of groundwater at this site is a negligible risk.

## **Financial Implications**

30.31. ESA to provide information

#### Consultation

## Cross Directorate

31.32. Dominic Lane ESA, Mark Brown ACT Fire and Rescue, Conrad Barr ACT Health, Dr Paul Kelly ACT Health, Greg Jones, Worksafe, David Clapham CMTEDD and Daniel Walters, Environment, Planning and Sustainable Development Directorate have been consulted in the preparation of this brief.

#### External

32.33. Nil

## Benefits/Sensitivities

33-34. The United Firefighters Union have recently raised concerns around potential health impacts for firefighters who may have come into contact with PFAS. Nil

Formatted: Font: 12 pt
Formatted: Font: Not Bold

## **Media Implications**

34.35. The Access Canberra Communications and Media Team have developed speaking points for this matter which has high media interest.

Signatory Name:

Alison Purvis

Phone: 55275

Action Officer:

Narelle Sargent

Phone: 75782

# Moroney, Rebecca (Health)

From:

Moroney, Rebecca (Health) on behalf of Barr, Conrad (Health)

Sent:

Friday, 22 June 2018 3:38 PM

To:

Pengilley, Andrew (Health)

Subject:

FW: REVISED: Ministerial Brief - PFAS contamination issues in the ACT Gordon Ramsay MLA - PFAS contamination in the ACT 19062018.docx

**Attachments:** 

Rebecca Moroney | Personal Assistant to Executive Director Phone: 02 6205 4402 | Email: Rebecca.L.Moroney@act.gov.au

Health Protection Service | Population Health Protection and Prevention | ACT Health | ACT Government

25 Mulley Street, Holder ACT 2611 | health.act.gov.au/hps

From: Sargent, Narelle

Sent: Tuesday, 19 June 2018 8:41 AM

o: Barr, Conrad (Health) < Conrad. Barr@act.gov.au>; Kelly, Paul (Health) < Paul. Kelly@act.gov.au>

Subject: REVISED: Ministerial Brief - PFAS contamination issues in the ACT

#### Hi Conrad and Paul

From the talking points developed on Friday, I have progressed a revised draft Brief for Minister Ramsay on PFAS contamination issues in the ACT.

One question is in regards to the advice at:

- 4. PFAS are very stable compounds and do not break down in the environment, that is, they persist in the environment and in human bodies for a long time and then
  - Australian health authorities, including ACT Health, report that there is no conclusive proof that PFAS causes any specific illnesses in humans, including cancer. There is also no consistent evidence that PFAS causes adverse human health outcomes in pregnant women of their babies.

The Minister questioned the statement about persist in the human body and no conclusive proof – can we explain why this is the case ie lack of research etc...

dditional comments and suggestions are very much appreciated.

Warm regards

Narelle

Narelle Sargent | Deputy Director Environment Protection (Environment Protection Authority)

Phone: 02 6207 5782 | Mobile | Email: narelle.sargent@act.gov.au

Access Canberra | Chief Minister Treasury and Economic Development Directorate | ACT

470 Northbourne Avenue, Dickson | GPO Box 158 Canberra ACT 2601 | www.act.gov.au/accessCBR

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# 1084 MINISTERIAL BRIEF



# Chief Minister, Treasury and Economic Development Directorate

	UNCLASSIFIED	
То:	Minister for Regulatory Services	Tracking No.: Click here to enter text.
Date:	19 June 2018	
CC:	Minister for Planning and Land Management	
From:	Alison Purvis, Chief Operating Officer	•
Subject:	PFAS contamination issues in the ACT	
Critical Date:	22 June 2018	
Critical Reason:	Must be considered prior to Estimates	
Recommendations That you:	nformation contained in this brief.  MLA	Noted / Please Discuss
wimister's Office Fe	EUDACK	

# **Background PFAS - Nationally**

- 1. The compounds known as perfluorooctanesulfonic acid (PFOS) and perfluorooctanesulfonate (PFOA) were used to make aqueous film forming foam (AFFF), a component of fire-fighting foams. Collectively these compounds are referred to as per- and polyfluoroalkyl substances (PFAS).
- 2. PFAS are part of a diverse group of man-made chemicals also found in a range of common household products including non-stick cookware, fabric, furniture and food packaging. They are resistant to heat, water, and oil.
- 3. For decades, PFAS were used in AFFF as well as a range of industrial/manufacturing processes.
- 4. PFAS are very stable compounds and do not break down in the environment, that is, they persist in the environment and in human bodies for a long time.
- 5. Australian health authorities, including ACT Health, report that there is no conclusive proof that PFAS causes any specific illnesses in humans, including cancer. There is also no consistent evidence that PFAS causes adverse human health outcomes in pregnant women of their babies.
- 6. Despite the current lack of certainty regarding the adverse effects of PFAS on organisms, the persistent nature of PFAS means a precautionary approach for managing PFAS has been adopted.
- 7. Governments in Australia work to a framework for PFAS management in accordance with the Intergovernmental Agreement on a National Framework for Responding to PFAS Contamination (February 2018) and the PFAS National Environment Management Plan (NEMP), adopted by all jurisdictions in March 2018.
- 8. The ACT is a participant on the Heads of Environment Protection Authorities Australia and New Zealand (HEPA) National Chemicals Working Group, which developed the PFAS National Environment Management Plan (NEMP).
- 9. The NEMP defines the level of PFAS in soil and water that is considered contamination. The NEMP also details methods for site assessments, sampling protocols and analytical determinations.
- 10. Issues with PFAS that have been widely reported in other jurisdictions have involved direct contamination of drinking water and/or food supplies.
- 11. Such issues are improbable in the ACT because of the remote catchments used for town water supply and the insignificant volume of food production in the ACT.

## PFAS – Jervis Bay Territory

- 12. The ACT Government is contracted by the Commonwealth Government to supply certain services to Jervis Bay Territory (JBT), including education, licences, justice services and environmental water testing.
- 13. Chief Minister Treasury and Economic Development Directorate (CMTEDD) is briefing the Chief Minister on issues with PFAS in JBT. ACT Health is currently working with NSW EPA to develop community health advice relating to the consumption of marine life in JBT as a result of Defence's ongoing PFAS investigation. A copy of this briefing will be provided to you when complete.
- 14. The ACT Government is unable to progress assessment or remediation at

Commonwealth sites because the Commonwealth is not bound by ACT legislation.

## PFAS in the ACT

- 15. AFFF containing PFAS are no longer used in the ACT by ACT firefighting agencies. The phasing out of AFFF concentrate by ACT Fire & Rescue commenced in September 2004. It was completely withdrawn from service in April 2005 and replaced with fluorine-free foam concentrate.
- 16. ACT Fire & Rescue still carry nine (9) litre AFFF fire extinguishers on fire fighting vehicles, which are currently being replaced with fluorine-free alternatives.

#### Issues

## The ACT and PFAS

- 17. There are three known PFAS affected sites in the ACT: Canberra Airport which is located on Commonwealth land and the former Charnwood and Belconnen Fire Station sites, located on Territory land.
- 18. AFFF was specifically used to suppress flammable liquid fires and was also used in training exercises. There are a number of other facilities in the ACT that are likely to have stored or used AFFF and thus have the potential for PFAS contamination.
- 19. In addition, landfills and waste water/sewerage treatment plants are potential sources of PFAS contamination from household, commercial and industrial wastes and discharges.
- 20. Potential PFAS contaminated sites in the ACT are listed in Table 1 below.

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Centre		
ACT Government	k =-	
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Kambah fire station	500 Sulwood Dr, Kambah ACT	Potential
Mugga Lane Resource Recovery	499 Mugga Lane, Jerrabomberra, ACT	Potential
Facility West Releases Resource	181 Parkwood Rd, MacGregor, ACT	Potential
West Belconnen Resource Management Centre	Tot Parkwood Ru, MacGregor, ACT	
Rail Depot Kingston	Cunningham Street, Kingston, ACT	Potential

# ACT Fire and Rescue/ACT Emergency Services Agency (ESA)/ACT Health/Worksafe ACT

- 21. The ACT ESA have been working hard to ensure equipment is replaced and changed over.
- 22. There is no perceived benefit in blood screening for PFAS in ACT firefighters as there are no benchmarks to relate the results to.
- 23. The ACT ESA is working with WorkSafe ACT to ensure work health and safety obligations are met.
- 24. The ACT ESA has undertaken a risk assessment to prioritise the testing of remaining sites and further testing will be done at the higher priority locations in the near future (need advice on how the sites are to be prioritised and an anticipated date for *near future*)
- 25. ESA is seeking budget funding to undertake assessments of its sites (refer to Table 1) to determine if contamination has occurred.
- 26. ESA is responsible for its sites and under the polluter pays principle in the *Environment Protection Act 1997*, has responsibility for remediation of contamination at the Belconnen site.

## **EPA**

- 27. The EPA is changing landfill and sewage treatment plant licenses to incorporate sampling for PFAS's in the standard monitoring programs to determine if discharges or inflows of PFAS are occurring at the facilities.
- 28. The EPA and the Environment, Planning and Sustainable Development Directorate have developed a sampling program to characterise potential PFAS sources and movements in the ACT and ensure the ACT meets the requirements of the NEMP. The sampling plan includes existing water monitoring sites and landfill, fuel storage and sewage treatment plant sites This detailed sampling program is expected to begin by November 2018.
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- 26. The former Belconnen Fire Station and Greenway Fire Station sites are Government sites which are currently not in use and waiting potential redevelopment. Further assessment, in accordance with the EPA Contaminated Sites Environment Protection Policy 2017, will determine the level of management or remediation required before redevelopment occurs. There is groundwater extraction near the Belconnen site which used for car washing. This water is not used for drinking supply or agricultural production. Thus the exposure pathways to humans from potential PFAS contamination of groundwater at this site is a negligible risk.

## **Financial Implications**

30. ESA to provide information

## Consultation

## **Cross Directorate**

31. Dominic Lane ESA, Mark Brown ACT Fire and Rescue, Conrad Barr ACT Health, Dr Paul Kelly ACT Health, Greg Jones, Worksafe, David Clapham CMTEDD and Daniel Walters, Environment, Planning and Sustainable Development Directorate have been consulted in the preparation of this brief.

## External

32. Nil

# **Benefits/Sensitivities**

33. The United Firefighters Union have recently raised concerns around potential health impacts for firefighters who may have come into contact with PFAS.

# **Media Implications**

34. The Access Canberra Communications and Media Team have developed speaking points for this matter which has high media interest.

Signatory Name:

Alison Purvis

Phone: 55275

Action Officer:

Narelle Sargent

Phone: 75782

# Moroney, Rebecca (Health)

From:

Moroney, Rebecca (Health) on behalf of Barr, Conrad (Health)

Sent:

Friday, 22 June 2018 3:39 PM

To: Subject: Pengilley, Andrew (Health)
FW: MO REQUEST - Brief on PFAS sites [SEC=UNCLASSIFIED]

Attachments:

Ministerial Brief - PFAS including site list.docx

Rebecca Moroney | Personal Assistant to Executive Director

Phone: 02 6205 4402 | Email: Rebecca.L.Moroney@act.gov.au

Health Protection Service | Population Health Protection and Prevention | ACT Health | ACT Government

25 Mulley Street, Holder ACT 2611 | health.act.gov.au/hps

From: Chester, Heath

Sent: Thursday, 14 June 2018 3:52 PM

**o:** Walters, Daniel <Daniel.WALTERS@act.gov.au>; Barr, Conrad (Health) <Conrad.Barr@act.gov.au>; Clapham,

David <David.Clapham@act.gov.au>; Brown, Mark <Mark.Brown@act.gov.au>

Cc: Power, David <DAVID.POWER@act.gov.au>; Sargent, Narelle <Narelle.Sargent@act.gov.au>; Hudson, Lyndell

(Health) <Lyndell.Hudson@act.gov.au>; Lewer, Kendall <Kendall.Lewer@act.gov.au>; Jones, Pat

<Pat.Jones@act.gov.au>

Subject: RE: MO REQUEST - Brief on PFAS sites [SEC=UNCLASSIFIED]

Sorry

Now with the attachment

From: Chester, Heath

Sent: Thursday, 14 June 2018 3:43 PM

To: Walters, Daniel < <u>Daniel.Walters@act.gov.au</u>>; Barr, Conrad (Health) < <u>Conrad.Barr@act.gov.au</u>>; Clapham, David

<u>SDavid.Clapham@act.gov.au</u>>; Brown, Mark < <u>Mark.Brown@act.gov.au</u>>

Cc: Power, David < DAVID.POWER@act.gov.au >; Sargent, Narelle < Narelle.Sargent@act.gov.au >; Hudson, Lyndell

(Health) < Lyndell. Hudson@act.gov.au >; Lewer, Kendall < Kendall. Lewer@act.gov.au >; Jones, Pat

<Pat.Jones@act.gov.au>

Subject: FW: MO REQUEST - Brief on PFAS sites [SEC=UNCLASSIFIED]

Hi

We have a request from Ministers for an updated (coordinated) brief on PFAS.

Attached is a draft could you please review and add your components as relevant

The due date to the Ministers is 22 June

Regards

Heath

From: Sargent, Narelle

Sent: Wednesday, 13 June 2018 1:43 PM

**To:** Chester, Heath < <u>Heath.Chester@act.gov.au</u> > **Cc:** Power, David < <u>DAVID.POWER@act.gov.au</u> >

Subject: FW: MO REQUEST - Brief on PFAS sites [SEC=UNCLASSIFIED]

Hi Heath

Please find attached the draft MO on PFAS contaminated sites

Can you please edit/rearrange so it addressed the questions below:

all the confirmed and potential PFAS contaminated sites, associated next steps and which agency is responsible for what please.

The MO will then go to EPSDD and ESA and ACT Health for comment.

Should we also consult with David Clapham?

Thanks Narelle

From: Purvis, Alison

Sent: Wednesday, 13 June 2018 12:35 PM

To: Sargent, Narelle < Narelle.Sargent@act.gov.au>

Subject: RE: MO REQUEST - Brief on PFAS sites [SEC=UNCLASSIFIED]

Hi Narelle

I spoke with Conrad Barr this morning and he said they were involved in the testing of the Charnwood site. Could you seek his comments, as well as those of EPSDD, on the brief please?

Thanks Alison

From: Jenkins, Kylie On Behalf Of ACDLO Sent: Wednesday, 13 June 2018 9:26 AM

To: Sargent, Narelle < Narelle.Sargent@act.gov.au >

Cc: Purvis, Alison < Alison.PURVIS@act.gov.au >; McPherson, Alex < Alex.McPherson@act.gov.au >

Subject: MO REQUEST - Brief on PFAS sites [SEC=UNCLASSIFIED]

Importance: High

Hi Narelle

The MO has requested a brief be prepared, in consultation with ESA, and to both Minister Ramsay and Minister Gentleman, on all the confirmed and potential PFAS contaminated sites, associated next steps and which agency is responsible for what please. As part of this, the MO has requested the exact location of all sites eg not simply the old Fire Station in X but the actual address please. The MO has requested this brief be with both Ministers by Friday 22 June please.

In addition, the MO has requested the exact location of the former fire station site in Charnwood today please.

Please give me a ring if you need any clarification.

Thanks

Kylie

\*\*\*\*\*\*\*

Kylie Jenkins | Directorate Liaison Officer - Regulatory Services

Ph: 02 6205 4007 | Mob: Fmail: ACDLO@act.gov.au

Access Canberra | Chief Minister Treasury and Economic Development Directorate | ACT Government Legislative Assembly | GPO Box 1020 Canberra ACT 2601 | www.accesscanberra.act.gov.au



# 1092 MINISTERIAL BRIEF



# Chief Minister, Treasury and Economic Development Directorate

	UNCLASSIFIED	
То:	Minister for Regulatory Services	Tracking No.: Click here to enter text.
Date:	13 May 2018	
CC:	Minister for Planning and Land Management	
From:	Alison Purvis, Chief Operating Officer	9
Subject:	PFAS Contamination in the ACT	
Critical Date:	22 June 2018	
Critical Reason:	Click here to enter text.	
Recommendations That you:	te on PFAS issues in the ACT.  Information contained in this brief.  MLA	Noted / Please Discuss
Minister's Office Fe	edback	

# **Background**

- Per- and polyfluoroalkyl substances (PFAS) are a diverse group of compounds resistant
  to heat, water, and oil. For decades, they have been used in aviation fire-fighting foams
  (AFFF) as well as being used in a range of industrial/manufacturing processes. The
  persistent nature of PFAS means it can bio-accumulate in organisms high up in the food
  chain (ie humans) which represents a potential long term issue.
- 2. PFAS containing AFFF are no longer used in the ACT by ACT firefighting agencies. The phasing out of AFFF concentrate by ACT Fire & Rescue (ACTF&R) commenced in September 2004 and it was completely withdrawn from service in April 2005 and replaced with fluorine-free foam concentrate. ACTF&R still carry nine (9) litre AFFF fire extinguishers on fire fighting vehicles, with these currently being replaced with fluorine-free alternatives.
- Governments in Australia now work to a framework for PFAS management in accordance with an Intergovernmental Agreement (February 2018) and the PFAS National Environment Management Plan (NEMP), adopted by all jurisdictions March 2018.
- 4. The NEMP details the concentrations of PFAS that are currently considered to represent human and ecological harm (essentially defines the level of PFAS in soil & water that is considered 'contamination'). The NEMP also details methods for site assessments, sampling protocols and analytical determinations.
- 5. The issues with PFAS that have been widely reported in other jurisdictions have involved direct contamination of drinking water and/or food supplies. Such issues are improbable in the ACT because of the remote catchments used for town water supply and the insignificant volume of food production in the ACT.
- AFFF was specifically used to suppress flammable liquid fires and was also used in training exercises. There are a number of other facilities in the ACT that are likely to have stored or used AFFF and thus have the potential for PFAS contamination. These sites are listed in table below.

Facility	Location	PFAS Contamination
Commonwealth		
HMAS Harman	Woods Lane, Jerrabomberra, ACT	Potential
Duntroon Royal Military College	Staff Cadet Avenue, Campbell, ACT	Potential
RAAF Fairbairn/ Canberra Airport	Pialligo Avenue, Pialligo, ACT	Confirmed
Majura Firing range	Malcolm Vale Rd, Pialligo, ACT	Potential
Australian Federal Police Majura	1 Tambreet St, Majura, ACT	Potential

Canberra Deep Space Discovery Centre	Discovery Drive, Paddys River, ACT	Potential
ACT Government		
Charnwood fire station	35 Lhotsky St, Charnwood, ACT	Confirmed
Greenway fire station	201 Scollay St, Greenway ACT	Potential
Belconnen fire station	41 Rae St, Belconnen, ACT	Confirmed
Fyshwick fire station	1 Dalby St, Fyshwick ACT	Potential
Gungahlin fire station	Anthony Rolfe Ave, Gungahlin ACT	Potential
Ainslie fire station	36 Wakefield Ave, Ainslie, ACT	Potential
Phillip fire station	Hindmarsh Dr & Botany St, Phillip ACT	Potential
Kambah fire station	500 Sulwood Dr, Kambah ACT	Potential
Mugga Lane Resource Recovery Facility	499 Mugga Lane, Jerrabomberra, ACT	Potential
West Belconnen Resource Management Centre	181 Parkwood Rd, MacGregor, ACT	Potential
Rail Depot Kingston	Cunningham Street, Kingston, ACT	Potential

- 7. The Emergency Service Agency (ESA) is seeking budget funding to undertake assessments of its sites to determine if contamination has occurred. These include the former Belconnen Fire Station and Training Centre, the current Fyshwick, Gungahlin, Chisholm, Ainslie, Phillip and Kambah Fire Stations, and the former fire station site Greenway.
- 8. Prior to adoption of the NEMP, the ACT EPA, in conjunction with the National Capital Authority and Icon Water, undertook sampling across ACT waterways to determine background levels of PFAS. The water sampling results did not detect PFAS in ACT waterways. This sampling was limited and further, more targeted, sampling will be undertaken in accordance with the NEMP.
- 9. The EPA is also investigating changes to landfill and sewage treatment plant licenses to incorporate sampling for PFAS's in the standard monitoring programs to determine if discharges or inflows of PFAS are occurring at the facilities. Landfills and sewerage treatment works are potential sources as they accumulate PFAS sources from household, commercial and industrial wastes and discharges.
- 10. The EPA and Environment Planning and Sustainable Development Directorate have developed a sampling program plan to characterise potential PFAS sources and movements in the ACT and ensure the ACT meets the requirements of the NEMP. The sampling plan will involve existing water monitoring sites as well as ACT landfill, fuel storage and sewage treatment plant sites as these are potential sources of PFAS from household, commercial and industrial activities. The detailed sampling program is expected to begin by November 2018.

## Issues

- 11. The ACT Government is unable to progress assessment or remediation at Commonwealth sites because the Commonwealth is not bound by ACT legislation.
- 12. PFAS contamination was detected in the soil at the former Belconnen site and Charnwood site during the first phase of an assessment process for redevelopment.
- 13. The Belconnen site is a Government site currently not in use and is awaiting potential redevelopment. Further assessment, in accordance with the Environment Protection Authority (EPA) Contaminated Sites Environment Protection Policy 2017, will determine the level of management or remediation required before redevelopment occurs. There is groundwater extraction near the Belconnen site which used for car washing. This water is not used for drinking supply or agricultural production. Thus the exposure pathways to humans from potential PFAS contamination of groundwater at this site is a negligible risk.
- 14. At the Charnwood site the infrastructure has been removed and validated with the site being found suitable for community including childcare. The building owners have prepared an OEMP which was endorsed by the EPA on 15 March 2018. Prior to occupancy of the site the lease must be varied to include the approved OEMP and the EPA receive endorsement from a suitably qualified environmental consultant confirming that the mitigation measures required by the OEMP have been successfully installed.

# **Financial Implications**

15. ESA to provide information

#### Consultation

## **Cross Directorate**

16. ESA XXX and Daniel Walters, Senior Manager Environment Protection Policy, Environment, Planning and Sustainable Development Directorate have been consulted in the preparation of this brief

## External

17.

**Benefits/Sensitivities** 

18.

**Media Implications** 

19.

Signatory Name:

Phone:

Action Officer:

Phone:

# Moroney, Rebecca (Health)

From:

Moroney, Rebecca (Health) on behalf of Barr, Conrad (Health)

Sent:

Friday, 22 June 2018 3:39 PM

To:

Pengilley, Andrew (Health)

Subject:

FW: Ministerial Brief - PFAS including site list [SEC=UNCLASSIFIED, DLM=For-

Official-Use-Only]

**Attachments:** 

Ministerial Brief - PFAS including site list.docx

Rebecca Moroney | Personal Assistant to Executive Director

Phone: 02 6205 4402 | Email: Rebecca.L.Moroney@act.gov.au

Health Protection Service | Population Health Protection and Prevention | ACT Health | ACT Government

25 Mulley Street, Holder ACT 2611 | health.act.gov.au/hps

From: Clapham, David

**ent:** Thursday, 14 June 2018 4:30 PM

To: Chester, Heath <Heath.Chester@act.gov.au>; Sargent, Narelle <Narelle.Sargent@act.gov.au> Cc: Barr, Conrad (Health) <Conrad.Barr@act.gov.au>; Engele, Sam <Sam.Engele@act.gov.au> Subject: Ministerial Brief - PFAS including site list [SEC=UNCLASSIFIED, DLM=For-Official-Use-Only]

Dear Heath

Thanks for the opportunity to review this. Following our discussion I had a request from my DDG to include a line advising on PFAS in JBT – I have placed a para in the background section. Let me know of any issues. It may be worth copying the Chief Minister into this brief.

**Thanks** 

David



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# MINISTERIAL BRIEF

# Chief Minister, Treasury and Economic Development Directorate

То:	Minister for Regulatory Services	Tracking No.: Click here to enter text.
Date:	13 May 2018	
CC:	Minister for Planning and Land Manag	ement
From:	Alison Purvis, Chief Operating Officer	
Subject:	PFAS Contamination in the ACT	
Critical Date:	22 June 2018	
Critical Reason:	Click here to enter text.	
Purpose To provide an upda Recommendations That you:	ate on PFAS issues in the ACT.	
the second	nformation contained in this brief.	
1. Note the	mormation contained in this orien.	Noted / Please Discuss
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Minister's Office Fe	eedback	

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#### Background

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  to heat, water, and oil. For decades, they have been used in aviation fire-fighting foams
  (AFFF) as well as being used in a range of industrial/manufacturing processes. The
  persistent nature of PFAS means it can bio-accumulate in organisms high up in the food
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- 2. PFAS containing AFFF are no longer used in the ACT by ACT firefighting agencies. The phasing out of AFFF concentrate by ACT Fire & Rescue (ACTF&R) commenced in September 2004 and it was completely withdrawn from service in April 2005 and replaced with fluorine-free foam concentrate. ACTF&R still carry nine (9) litre AFFF fire extinguishers on fire fighting vehicles, with these currently being replaced with fluorine-free alternatives.
- Governments in Australia now work to a framework for PFAS management in accordance with thean <u>Intergovernmental Agreement on a National Framework for Responding to PFAS Contamination</u> <u>Intergovernmental Agreement</u> (February 2018) and the PFAS National Environment Management Plan (NEMP), adopted by all jurisdictions March 2018.
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Australian Federal Police Majura	1 Tambreet St, Majura, ACT	Potential

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Canberra Deep Space	Discovery Drive, Paddys River, ACT	Potential
Discovery Centre		
ACT Government		
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10.11. For your information, CMTEDD is separately briefing the Chief Minister on issues with PFAS in Jervis bay Territory (JBT). ACT Health is currently working with NSW EPA to develop community health advice relating to the consumption of marine life in JBT as a result of Defence's ongoing PFAS investigation in JBT. A copy of this briefing will be provided to you when complete.

#### Issues

- 11.12. The ACT Government is unable to progress assessment or remediation at Commonwealth sites because the Commonwealth is not bound by ACT legislation.
- 12-13. PFAS contamination was detected in the soil at the former Belconnen site and Charnwood site during the first phase of an assessment process for redevelopment.
- 13.14. The Belconnen site is a Government site currently not in use and is awaiting potential redevelopment. Further assessment, in accordance with the Environment Protection Authority (EPA) Contaminated Sites Environment Protection Policy 2017, will determine the level of management or remediation required before redevelopment occurs. There is groundwater extraction near the Belconnen site which used for car washing. This water is not used for drinking supply or agricultural production. Thus the exposure pathways to humans from potential PFAS contamination of groundwater at this site is a negligible risk.
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14.

## **Financial Implications**

15.16. ESA to provide information

# Consultation

## **Cross Directorate**

16-17. ESA XXX and Daniel Walters, Senior Manager Environment Protection Policy,
Environment, Planning and Sustainable Development Directorate have been consulted in the preparation of this brief

## External

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Benefits/Sensitivities 18.19.

**Media Implications** 

<del>19.</del>20.

Signatory Name:

Action Officer:

Phone:

Phone:

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